

**The Regional Municipalities of Durham and York**

**MINUTES  
of the  
JOINT WASTE MANAGEMENT GROUP (JWVG)  
for the  
DURHAM/YORK RESIDUAL WASTE STUDY**

**TUESDAY, SEPTEMBER 27, 2005**

A regular meeting of the Joint Waste Management Group for the Durham/York Residual Waste Study was held on Tuesday, September 27, 2005, Room 1F, Durham Regional Headquarters, 605 Rossland Road East, Whitby, at 10:15 a.m.

Present: Councillor Brunelle, Chair, Town of Whitby  
Councillor Clarke, City of Oshawa, attended the meeting at 10:25 a.m.  
Councillor Crawford, Town of Ajax  
Councillor Ferri, City of Vaughan  
Councillor Heath, Town of Markham  
Councillor Johnson, City of Pickering, attended for part of the meeting  
Councillor Self, Township of Uxbridge  
Councillor Shier, Township of Brock  
Mayor Taylor, Town of Newmarket, left the meeting at 11:00 a.m.  
Councillor Wheeler, Township of Georgina, attended the meeting at 10:35 a.m.  
L. Burt, Resident, Township of Scugog, DEAC Representative  
M. Evans, Resident, Township of Brock, left the meeting at 12:25 p.m.  
I. Gray, Resident, Town of Newmarket  
J. McGinnis, Resident, City of Pickering, Durham Conservation Centre  
B. Mersey, Resident, Town of Markham, Markham Conservation Committee  
S. Perrella, Resident, City of Vaughan

Staff

Present: B. Boffey, Project Co-ordinator, MacViro Consultants Inc.  
C. Bradley, Public Works Director, County of Peterborough  
A. Campbell, Director, Solid Waste Management Branch, York Region  
C. Curtis, Commissioner of Works, Durham Region  
M. Januszkiewicz, Director of Waste Management Services, Durham Region  
B. Karczmarzyk, MacViro Consultants Inc.  
J. McKay, Jacques Whitford  
D. Merriman, MacViro Consultants Inc.  
G. Rye, Director of Utility Services, City of Peterborough  
L. Riviere, Planner, Planning Department, Durham Region  
K. Spitzig, Policy and Planning Coordinator, York Region  
C. Bandel, Recording Secretary, Durham Region

1. ADOPTION OF MINUTES

MOVED by Councillor Shier,

"THAT the minutes of the Joint Waste Management Group  
(JWMG) meeting held on August 30, 2005, be adopted."

CARRIED

2. CONFIRMATION OF JWMG TERMS OF REFERENCE

The Draft Terms of Reference for the Joint Waste Management Group were received for information. It was the consensus of the Committee that the Draft Terms of Reference be released to the respective Regional Councils and the public for comment, and that all comments be received by staff by November 8, 2005.

3. DEFINITION OF A QUORUM

Detailed discussion ensued regarding what would constitute a quorum as well as which members were entitled to vote on matters. The issue was also raised regarding how membership was determined and what the maximum number of members was for this Committee. It was pointed out that all of these issues were addressed in the Terms of Reference which stated that the JWMG would be comprised of 8 voting members (4 current members of Durham's Works Committee and 4 current members of York Council, and 6 non-voting members (3 interested residents from the Region of Durham and 3 interested residents from the Region of York). As well, the Chair of the City & County of Peterborough's Waste Management Steering Committee, or a designate, would sit on the Committee as an observer.

After further discussion it was agreed that, as a general rule, decisions would be made by consensus of the Committee but that any critical decisions would be determined by the voting members of the Committee. It was also pointed out that this was an advisory Committee and that, ultimately, any decisions would be made by each of the respective Regional Councils.

It was the consensus of the Committee that a quorum for the Joint Waste Management Group would be comprised of five members which represents a majority of the voting members.

4. REPORTS

4.1 NORTHUMBERLAND AND COUNTY & CITY OF PETERBOROUGH  
PARTNERSHIP AGREEMENT (2005-JWMG-02)

Report #2005-JWMG-02 was received. Discussion ensued with respect to the reference in the report to the County/City of Peterborough making provisions for the disposal of "ash" at their landfill (see Section 1, paragraph

2) of Report #2005-JWVG-02). It was stated that this suggested a process had been already been pre-determined. D. Merriman advised that the word "ash" would be replaced with "residue from a processing facility" in this report and any future reports or correspondence.

D. Merriman provided the Committee with some background on Report #2005-JWVG-02 and responded to questions of the Committee. He advised that there was a limit to the number of Regional municipalities joining this proposal which was outlined in the EA Terms of Reference but that this Committee could decide if more should be considered. The wording of the Draft EA Terms of Reference would allow for future negotiations. He clarified that the Regions of Durham and York were the proponents of this agreement and that Peterborough and Northumberland would be parties to the agreement with the understanding that they would be providing room at their landfills for residual waste. All details including costing are subject to negotiations.

Further discussion ensued regarding the required size of a facility. The Committee was advised that the study will be finalized over the next year and that the size of the facility would be determined according to future development and population growth requirements.

MOVED by Councillor Crawford,  
"THAT the Joint Waste Management Group recommends to the Durham Works Committee and the York Region Solid Waste Management Committee:

THAT the Regions of Durham and York enter into negotiations with the County and City of Peterborough and the County of Northumberland for the use of contingency capacity at facilities developed under the Durham/York Residual Waste Environmental Assessment (EA) in exchange for landfill capacity for processed residual."

CARRIED

4.2 RETENTION OF MACVIRO CONSULTANTS INC. SERVICES FOR COMPLETION OF ENTIRE ENVIRONMENTAL ASSESSMENT (EA) PROCESS (2005-JWVG-01)

Report #2005-JWVG-01 was received. General discussion ensued.

MOVED by Councillor Shier,  
"THAT the Joint Waste Management Group recommends to the Durham Works Committee and the York Region Solid Waste Management Committee:

THAT MacViro Consultants Inc., in association with Jacques Whitford, be retained to provide consulting services for the completion of the entire Environmental Assessment (EA) process."

CARRIED

5. PROTOCOL FOR MEETINGS AND POLICY FOR DEALING WITH  
UNSOLICITED PROPOSALS

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D. Merriman provided the Committee with some background on this proposal. Detailed discussion ensued with respect to the consideration of unsolicited proposals.

The question was raised as to whether or not Council could accept unsolicited proposals, and if they did whether or not it would cause any problems. C. Curtis responded to the questions and advised that Council could hear whomever they wanted to hear and it would not cause any problems, but hoped that Council would refer any proposals to the JWMG.

Further discussion ensued. It was requested that under the Proposal section of the policy, the line "until after a technology has been selected" should be removed as this gave the impression that no technology proposals could be heard. It was suggested that the Committee needed to be more accommodating and that a day should be set aside to hear some of the proposals to help the Committee gather a better understanding of the technologies out there.

D. Merriman advised that the intent of this policy was to give the Committee the ability to screen the information they were receiving and to filter and streamline the number of proposals but not to eliminate hearing any of the proposals. He stated that the wording in the policy could be refined to accommodate this request.

It was the consensus of the Committee that the Standard Response for Unsolicited Proposals & Presentations from Vendors policy be referred back to staff to have the above mentioned line removed and the wording refined.

6. DRAFT EA TERMS OF REFERENCE

D. Merriman provided a PowerPoint presentation with a detailed overview of the Environmental Assessment (EA) Approval process, with the assistance of J. McKay, Jacques Whitford.

J. McKay began the presentation by explaining the EA process and the progress made to date. He stated that the three basic elements to the EA Study were the selection of a preferred system, the selection of a preferred site, and the application of the public consultations process throughout the study. He stated that all background documents are used to support the EA

Terms of Reference and do not get approved by the Minister. They are there for information purposes only and provide an explanation on all the documents included that support the Terms of Reference. These documents are available for review/comment by the public and agencies (ie. the Ministry of Natural Resources and the Ministry of the Environment) before being submitted to the Minister.

D. Merriman continued with the presentation and explained the purpose and description to the undertaking. He stated that the ultimate goal was to minimize the amount of residuals going to landfill since every single one of the technologies has a residual; each has a different type and quantity, but all require some form of landfill.

He provided an overview of the seven steps of the proposed evaluation of the methodology for "Alternatives To" the undertaking and gave an overview of the proposed facility siting process. He advised that it was proposed that only a short list of sites be made available for public consultation. Detailed discussion ensued regarding the documentation of the public's input and how their comments would be addressed in the study.

He advised that further public information sessions were scheduled for October 18, 19, and 20 at both the Region of Durham and the Region of York. He advised that the proposed EA Terms of Reference would be ready for submission to the Minister of the Environment by December 2005.

Detailed discussion ensued. It was questioned if there was any way to accelerate the timeline for implementation from 2011 due to the challenges being faced with respect to garbage disposal. It was stated that this was a complex issue and the EA process needed to be adhered to. Discussion also ensued with respect to increasing the diversion rates from 60% to 75% and how this could be done.

7. OTHER BUSINESS

a) CONSIDERATION OF WESTLEYVILLE FOR POSSIBLE PROCESSING SITE

Councillor Clarke, City of Oshawa, questioned if the abandoned electrical generating site in Westleyville in Port Hope Township could be considered as a possible processing site if we were no longer able to divert our garbage to Michigan. J. McKay advised that there was some flexibility in the Terms of Reference to put Westleyville on the table. D. Merriman further advised that because it was outside of the Region of Durham's borders, they could not recruit this site but it could be suggested by an outside agency.

7. DATE OF NEXT MEETING

The next regularly scheduled meeting of the Joint Waste Management Group is scheduled for November 22, 2005, from 10:00 a.m. to 12:00 p.m., with the location to be determined.

8. ADJOURNMENT

MOVED by Councillor Shier,  
"THAT the meeting be adjourned."  
CARRIED

The meeting adjourned at 12:45 p.m.

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M. Brunelle, Chair  
Joint Waste Management Group  
(JWVG)